2020 Annual Synar Report

Division of Health Informatics

March 2021
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Introduction

The Synar survey was established in July 1992 when Congress enacted the Alcohol, Drug Abuse and Mental Health Administration (ADAMHA) Reorganization Act (P.L. 102-321), which established the Substance Abuse and Mental Health Services Administration (SAMHSA). With this act, the Synar Amendment (named for its sponsor, former congressman Mike Synar of Oklahoma) was incorporated to address access to tobacco by youth under 18 years of age. One of the core requirements of this amendment is to conduct random, unannounced inspections of outlets that sell tobacco. Pennsylvania’s annual Synar survey is designed to satisfy this federally regulated requirement and is intended to estimate the rate at which outlets sell cigarettes to minors (known as the retail violation rate or RVR).

The survey is conducted by underage purchasers who attempt to purchase cigarettes from a sample of Pennsylvania cigarette retailers. The outcome of each attempt is recorded and a rate is calculated from the eligible outlets attempted. The 2020 survey was conducted during the summer of 2020.

Statewide Results

In 2020, an estimated 13.5 to 18.7 percent of Pennsylvania cigarette retailers sold cigarettes to underage purchasers. The estimate was calculated from the results of the 2020 Synar survey using a 95 percent confidence interval (95% CI) with weighted violation rate (16.1 percent) and standard error (1.3).

Historical Results

Pennsylvania has annually conducted the Synar survey since 1996. Significance tests (Rao-Scott Chi-Square) were used to examine the relationships between the 2020 statewide violation rates over the past 10 years (2011-2020). The tests demonstrated that the 2020 violation rate is not statistically different from the 2014 violation rate but is statistically different from the 2011, 2012, 2013, 2015, 2016, 2017, 2018 and 2019 violation rates.

Graph 1 – Pennsylvania Retail Violation Rates of the Last 10 Years (2011-2020)
Results by Region

Prior to sampling, every eligible outlet on the sample list is placed into one of 10 mutually exclusive and exhaustive geographical regions (Figure 1). The geographical regions are the Northcentral (NC), Northeast (NE), Northwest (NW), Southcentral (SC), Southeast (SE) and Southwest (SW) regions of Pennsylvania, plus the four individual counties: Allegheny (AL), Delaware (DE), Erie (ER) and Philadelphia (PH). Pennsylvania’s sampling methodology allows for valid estimates from each region (Table 1).

Figure 1 – 2020 Synar Region Map

![Synar Region Map]

Table 1 – 2020 Synar Region Results

<table>
<thead>
<tr>
<th>Region</th>
<th>Abbr.</th>
<th>Outlets selected</th>
<th>Outlets completed</th>
<th>Total violations</th>
<th>Weighted rate</th>
<th>Standard error</th>
<th>Lower limit</th>
<th>Upper limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Statewide</td>
<td>State</td>
<td>1851</td>
<td>1173</td>
<td>170</td>
<td>16.1</td>
<td>1.3</td>
<td>13.5</td>
<td>18.7</td>
</tr>
<tr>
<td>Northcentral</td>
<td>NC</td>
<td>120</td>
<td>75</td>
<td>6</td>
<td>8.1</td>
<td>2.0</td>
<td>4.1</td>
<td>12.1</td>
</tr>
<tr>
<td>Northeast</td>
<td>NE</td>
<td>232</td>
<td>156</td>
<td>9</td>
<td>5.7</td>
<td>1.9</td>
<td>2.0</td>
<td>9.4</td>
</tr>
<tr>
<td>Northwest</td>
<td>NW</td>
<td>117</td>
<td>81</td>
<td>5</td>
<td>6.2</td>
<td>2.4</td>
<td>1.6</td>
<td>10.9</td>
</tr>
<tr>
<td>Southcentral</td>
<td>SC</td>
<td>194</td>
<td>138</td>
<td>13</td>
<td>9.7</td>
<td>2.9</td>
<td>3.9</td>
<td>15.5</td>
</tr>
<tr>
<td>Southeast</td>
<td>SE</td>
<td>352</td>
<td>207</td>
<td>31</td>
<td>14.9</td>
<td>4.6</td>
<td>5.9</td>
<td>24.0</td>
</tr>
<tr>
<td>Southwest</td>
<td>SW</td>
<td>213</td>
<td>149</td>
<td>10</td>
<td>7.0</td>
<td>3.2</td>
<td>0.7</td>
<td>13.3</td>
</tr>
<tr>
<td>Allegheny</td>
<td>AL</td>
<td>130</td>
<td>87</td>
<td>3</td>
<td>3.4</td>
<td>2.0</td>
<td>0.0</td>
<td>7.3</td>
</tr>
<tr>
<td>Delaware</td>
<td>DE</td>
<td>122</td>
<td>71</td>
<td>28</td>
<td>39.4</td>
<td>5.8</td>
<td>28.0</td>
<td>50.9</td>
</tr>
<tr>
<td>Erie</td>
<td>ER</td>
<td>100</td>
<td>61</td>
<td>7</td>
<td>11.5</td>
<td>4.1</td>
<td>3.4</td>
<td>19.6</td>
</tr>
<tr>
<td>Philadelphia</td>
<td>PH</td>
<td>271</td>
<td>148</td>
<td>58</td>
<td>39.2</td>
<td>4.0</td>
<td>31.3</td>
<td>47.1</td>
</tr>
</tbody>
</table>

Note 1: Confidence limits ("Lower limit", "Upper limit") were calculated using the t-distribution with the degrees of freedom (df) determined by subtracting the total strata from the total clusters.
Note 2: The weighted rate takes into account unequal probabilities of selection and non-completions.
Note 3: When "Total violations" = 0, the “Rule of Three (3/n)” is used to calculate “Upper limit.”
Note 4: The rate was marked n/a if “Outlets completed” was below 40.
Significance tests (Rao-Scott Chi-Square) and odds ratio calculations were used to examine the relationships between regions with more than 40 completed visits. When total violations are equal to zero, Chi-Square tests cannot be used to test for significance and an odds ratio cannot be calculated. In this situation, confidence intervals are constructed using the rule of three \((3/n)\), where \(n\) is equal to the number of completed outlets. The confidence intervals are used to test for significance by checking for the percentage of overlap. According to Gerald van Belle in his book *Statistical Rules of Thumb*, “A good rule of thumb is to assume that overlaps of 25% or less still suggest statistical significance.”

- The **Northcentral (NC)** retail violation rate was statistically different from the DE and PH rates. Underage purchasers were approximately 7.4 and 7.3 times more likely to be sold cigarettes in the DE and PH regions, respectively, than in the NC region.
- The **Northeast (NE)** retail violation rate was statistically different from the SE, DE and PH rates. Underage purchasers were approximately 2.9, 10.8 and 10.7 times more likely to be sold cigarettes in the SE, DE and PH regions, respectively, than in the NE region.
- The **Northwest (NW)** retail violation rate was statistically different from the DE and PH rates. Underage purchasers were approximately 9.8 and 9.7 times more likely to be sold cigarettes in the DE and PH regions, respectively, than in the NW region.
- The **Southcentral (SC)** retail violation rate was statistically different from the DE and PH rates. Underage purchasers were 6.0 times more likely to be sold cigarettes in both the DE and PH regions than in the SC region.
- The **Southeast (SE)** retail violation rate was statistically different from the DE and PH rates. Underage purchasers were 3.7 times more likely to be sold cigarettes in both the DE and PH regions than in the SE region.
- The **Southwest (SW)** retail violation rate was statistically different from the DE and PH rates. Underage purchasers were approximately 8.7 and 8.6 times more likely to be sold cigarettes in the DE and PH regions, respectively, than in the SW region.
- The **Allegheny (AL)** retail violation rate was statistically different from the SE, DE and PH rates. Underage purchasers were approximately 4.9, 18.2 and 18.0 times more likely to be sold cigarettes in the SE, DE and PH regions, respectively, than in the AL region.
- The **Erie (ER)** retail violation rate was statistically different from the DE and PH rates. Underage purchasers were 5.0 times more likely to be sold cigarettes in both the DE and PH regions than in the ER region.

### Results by Gender of Underage Purchaser

Male underage purchasers attempted to purchase cigarettes in 409 different outlets, while female underage purchasers attempted this in 764 (Table 2). Significance tests showed that there was no statistical difference between the rates at which male underage purchasers and female underage purchasers were sold cigarettes.

<table>
<thead>
<tr>
<th>Gender</th>
<th>Total visited</th>
<th>Violations</th>
<th>Weighted rate</th>
<th>Lower limit</th>
<th>Upper limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Male</td>
<td>409</td>
<td>56</td>
<td>14.5</td>
<td>9.4</td>
<td>19.6</td>
</tr>
<tr>
<td>Female</td>
<td>764</td>
<td>114</td>
<td>16.8</td>
<td>13.6</td>
<td>20.1</td>
</tr>
</tbody>
</table>

Note 1: The weighted rate takes into account unequal probabilities of selection and non-completions. It is different than the unweighted rate, which is calculated by dividing the "Violations" by the "Total visited." The weighted rate should be used at all times.

Note 2: The rate was marked n/a if "Total visited" was below 40.
Results by Age of Underage Purchaser

The age of the underage purchasers ranged from 15 to 18 years old (Table 3). Significant tests showed that there was a significant difference between the rates at which 15-year-olds and 16-year-olds were sold cigarettes. Sixteen-year-olds were approximately 2.0 times more likely to be sold cigarettes than 15-year-olds.

Table 3 – Results by Age of Underage Purchaser

<table>
<thead>
<tr>
<th>Age</th>
<th>Total visited</th>
<th>Violations</th>
<th>Weighted rate</th>
<th>Lower limit</th>
<th>Upper limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>15</td>
<td>450</td>
<td>50</td>
<td>10.8</td>
<td>5.9</td>
<td>15.7</td>
</tr>
<tr>
<td>16</td>
<td>640</td>
<td>110</td>
<td>19.5</td>
<td>16.1</td>
<td>22.9</td>
</tr>
<tr>
<td>17</td>
<td>70</td>
<td>8</td>
<td>11.7</td>
<td>3.4</td>
<td>20.0</td>
</tr>
<tr>
<td>18</td>
<td>13</td>
<td>2</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>19</td>
<td>0</td>
<td>0</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>20</td>
<td>0</td>
<td>0</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
</tbody>
</table>

Note 1: The weighted rate takes into account unequal probabilities of selection and non-completions. It is different than the unweighted rate, which is calculated by dividing the “Violations” by the “Total visited.” The weighted rate should be used at all times.

Note 2: The rate was marked n/a if “Total visited” was below 40.

Results by Race of Underage Purchaser

The retail violation rate for white underage purchasers was statistically different from the rate for African American/Black underage purchasers. African American/Black underage purchasers were approximately 4.0 times more likely to be sold cigarettes than white underage purchasers.

Table 4 – Results by Race of Underage Purchaser

<table>
<thead>
<tr>
<th>Race</th>
<th>Total visited</th>
<th>Violations</th>
<th>Weighted rate</th>
<th>Lower limit</th>
<th>Upper limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>White</td>
<td>792</td>
<td>71</td>
<td>9.2</td>
<td>6.3</td>
<td>12.1</td>
</tr>
<tr>
<td>Black</td>
<td>356</td>
<td>97</td>
<td>28.7</td>
<td>23.1</td>
<td>34.3</td>
</tr>
<tr>
<td>Asian</td>
<td>0</td>
<td>0</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Other</td>
<td>25</td>
<td>2</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
</tbody>
</table>

Note 1: The weighted rate takes into account unequal probabilities of selection and non-completions. It is different than the unweighted rate, which is calculated by dividing the “Violations” by the “Total visited.” The weighted rate should be used at all times.

Note 2: The rate was marked n/a if “Total visited” was below 40.
Results by Ethnicity of Underage Purchaser

Significance tests showed that there was no statistical difference between the rates at which Hispanic underage purchasers and non-Hispanic underage purchasers were sold cigarettes.

Table 5 – Results by Ethnicity of Underage Purchaser

<table>
<thead>
<tr>
<th>Ethnicity</th>
<th>Total visited</th>
<th>Violations</th>
<th>Weighted rate</th>
<th>Lower limit</th>
<th>Upper limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hispanic</td>
<td>43</td>
<td>5</td>
<td>12.1</td>
<td>1.4</td>
<td>22.8</td>
</tr>
<tr>
<td>Non-Hispanic</td>
<td>1130</td>
<td>165</td>
<td>16.2</td>
<td>13.6</td>
<td>18.9</td>
</tr>
</tbody>
</table>

Note: The weighted rate takes into account unequal probabilities of selection and non-completions. It is different than the unweighted rate, which is calculated by dividing the "Violations" by the "Total visited." The weighted rate should be used at all times.

Note 2: The rate was marked n/a if "Total visited" was below 40.

Results by Gender of Clerk

Significance tests showed that underage purchasers were approximately 1.7 times more likely to be sold cigarettes from male clerks than from female clerks.

Table 6 – Results by Gender of Clerk

<table>
<thead>
<tr>
<th>Gender</th>
<th>Total visited</th>
<th>Violations</th>
<th>Weighted rate</th>
<th>Lower limit</th>
<th>Upper limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Male</td>
<td>549</td>
<td>101</td>
<td>19.8</td>
<td>16.1</td>
<td>23.5</td>
</tr>
<tr>
<td>Female</td>
<td>624</td>
<td>69</td>
<td>12.7</td>
<td>9.4</td>
<td>16.1</td>
</tr>
</tbody>
</table>

Note: The weighted rate takes into account unequal probabilities of selection and non-completions. It is different than the unweighted rate, which is calculated by dividing the "Violations" by the "Total visited." The weighted rate should be used at all times.

Distribution of Outlet Types

Cigarettes are sold by a variety of outlets in Pennsylvania. Based on the surveyor's description, each outlet was categorized. The 2020 outlet definitions can be found in the technical notes. The distribution of outlets is shown in Table 7. Over 50 percent of the surveyed outlets belong to the convenience/gas and convenience/grocery/no gas categories.

Table 7 – Distribution of Sampled Outlets

<table>
<thead>
<tr>
<th>Outlet Type</th>
<th>Visited</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bar/tavern</td>
<td>16</td>
<td>1.4%</td>
</tr>
<tr>
<td>Beer distributor</td>
<td>71</td>
<td>6.1%</td>
</tr>
<tr>
<td>Convenience/gas</td>
<td>413</td>
<td>35.2%</td>
</tr>
<tr>
<td>Convenience/grocery/no gas</td>
<td>271</td>
<td>23.1%</td>
</tr>
<tr>
<td>Dollar store</td>
<td>97</td>
<td>8.3%</td>
</tr>
<tr>
<td>Pharmacy/drug store</td>
<td>58</td>
<td>4.9%</td>
</tr>
<tr>
<td>News outlet</td>
<td>10</td>
<td>0.9%</td>
</tr>
<tr>
<td>Restaurant/deli</td>
<td>62</td>
<td>5.3%</td>
</tr>
<tr>
<td>Supermarket</td>
<td>89</td>
<td>7.6%</td>
</tr>
<tr>
<td>Tobacco</td>
<td>71</td>
<td>6.1%</td>
</tr>
<tr>
<td>Other</td>
<td>15</td>
<td>1.3%</td>
</tr>
<tr>
<td>TOTAL</td>
<td>1173</td>
<td>100%</td>
</tr>
</tbody>
</table>
Results by Outlet Type

Significance tests were performed among each pair of categorized outlets with at least 40 visits to each outlet type.

- The retail violation rate for **beer distributor outlets** was statistically different from convenience/gas, convenience/grocery/no gas, restaurant/deli, supermarket and tobacco outlets. Underage purchasers were approximately 3.7, 10.3, 16.5, 3.3 and 3.5 times more likely to be sold cigarettes in convenience/gas, convenience/grocery/no gas, restaurant/deli, supermarket and tobacco outlets, respectively, than in beer distributor outlets.
- The retail violation rate for **convenience/gas outlets** was statistically different from convenience/grocery/no gas and restaurant/deli outlets. Underage purchasers were approximately 2.7 and 4.4 times more likely to be sold cigarettes in convenience/grocery/no gas and restaurant/deli outlets, respectively, than in convenience/gas outlets.
- The retail violation rate for **dollar store outlets** was statistically different from convenience/grocery/no gas and restaurant/deli outlets. Underage purchasers were approximately 5.1 and 8.2 times more likely to be sold cigarettes in convenience/grocery/no gas and restaurant/deli outlets, respectively, than in dollar store outlets.
- The retail violation rate for **pharmacy/drug store outlets** was statistically different from convenience/gas, convenience/grocery/no gas and restaurant/deli outlets. Underage purchasers were approximately 6.0, 16.6 and 26.6 times more likely to be sold cigarettes in convenience/gas, convenience/grocery/no gas and restaurant/deli outlets, respectively, than in pharmacy/drug store outlets.
- The retail violation rate for **supermarket outlets** was statistically different from convenience/grocery/no gas and restaurant/deli outlets. Underage purchasers were approximately 3.1 and 5.0 times more likely to be sold cigarettes in convenience/grocery/no gas and restaurant/deli outlets, respectively, than in supermarket outlets.
- The retail violation rate for **tobacco outlets** was statistically different from convenience/grocery/no gas and restaurant/deli outlets. Underage purchasers were approximately 3.0 and 4.7 times more likely to be sold cigarettes in convenience/grocery/no gas and restaurant/deli outlets, respectively, than in tobacco outlets.

### Table 8 – Results by Outlet Type

<table>
<thead>
<tr>
<th>Outlet type</th>
<th>Total visited</th>
<th>Violations</th>
<th>Weighted rate</th>
<th>Lower limit</th>
<th>Upper limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bar/tavern</td>
<td>16</td>
<td>0</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Beer distributor</td>
<td>71</td>
<td>4</td>
<td>3.5</td>
<td>0.1</td>
<td>6.9</td>
</tr>
<tr>
<td>Convenience/gas</td>
<td>413</td>
<td>50</td>
<td>11.9</td>
<td>9.0</td>
<td>14.9</td>
</tr>
<tr>
<td>Convenience/grocery/no gas</td>
<td>271</td>
<td>63</td>
<td>27.1</td>
<td>20.8</td>
<td>33.5</td>
</tr>
<tr>
<td>Dollar store</td>
<td>97</td>
<td>7</td>
<td>6.8</td>
<td>1.2</td>
<td>12.3</td>
</tr>
<tr>
<td>Pharmacy/drug store</td>
<td>58</td>
<td>1</td>
<td>2.2</td>
<td>0.0</td>
<td>6.5</td>
</tr>
<tr>
<td>News outlet</td>
<td>10</td>
<td>4</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Restaurant/deli</td>
<td>62</td>
<td>23</td>
<td>37.4</td>
<td>24.3</td>
<td>50.5</td>
</tr>
<tr>
<td>Supermarket</td>
<td>89</td>
<td>8</td>
<td>10.7</td>
<td>2.8</td>
<td>18.5</td>
</tr>
<tr>
<td>Tobacco</td>
<td>71</td>
<td>9</td>
<td>11.2</td>
<td>4.0</td>
<td>18.4</td>
</tr>
<tr>
<td>Other</td>
<td>15</td>
<td>1</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
</tbody>
</table>

**Note 1:** The weighted rate takes into account unequal probabilities of selection and non-completions. It is different than the unweighted rate, which is calculated by dividing the "Violations" by the "Total visited." The weighted rate should be used at all times.

**Note 2:** The rate was marked n/a if "Total visited" was below 40.
Conclusions

The federal government sets maximum target violation rates for each state, including Pennsylvania. Pennsylvania is expected to be at or below the target rate. The Synar survey only measures the violation rates; it cannot lower them. Violation rates must be lowered through enforcement or other methods. In 1999, Pennsylvania was penalized for exceeding the maximum allowable rate set by SAMHSA. The penalty prompted a massive statewide campaign of enforcement, public awareness and education that continues today. According to the data obtained from the Synar survey, Pennsylvania’s prevention and enforcement efforts appear to be successful. The estimated violation rate dropped significantly after the first few years of the campaign and eventually leveled off well below federal targets. Since 2002, the violation rate has been significantly lower than the federal target rate of 20 percent (Graph 2).

There were many challenges with which to grapple during the 2020 survey, the largest of which was the COVID-19 pandemic. Due to the pandemic, the Division of Health Informatics was unable to obtain an updated Cigarette License File from the Department of Revenue from which to clean and draw the sample of outlets. Regional primary contractors and adult supervisors faced difficulties in recruiting underage purchasers to attempt purchases. Many businesses closed temporarily or permanently and surviving businesses implemented strict cleaning and social distancing protocols. All adult supervisors and underage purchasers were required to wear a face covering while attempting purchases. The significant increase in the retail violation rate can be reasonably attributed to these new challenges that existed during the 2020 surveying period.

Graph 2 – SAMHSA Target Rates vs. Actual Survey Rates
Technical Notes

Background
The U.S. Department of Health and Human Services clarified the Synar Amendment by issuing the Synar Regulation in January 1996. SAMHSA, an agency of the U.S. Department of Health and Human Services, was chosen to implement the regulation. The Center for Substance Abuse Prevention (CSAP) is an agency of SAMHSA in charge of this regulation. According to the “Synar Regulation Implementation Report,” each state must:

- Have in effect a law prohibiting any manufacturer, retailer or distributor of tobacco products from selling or distributing such products to any individual under the age of 18;
- Enforce such laws in a manner that can reasonably be expected to reduce the illegal sales of tobacco products to individuals under the age of 18;
- Conduct annual, random, unannounced inspections to ensure compliance with the law to be conducted in such a way as to provide a valid probability sample of outlets accessible to youth;
- Develop a strategy and negotiate with SAMHSA a timeframe for achieving an inspection failure rate of less than 20 percent of outlets accessible to youth; and
- Submit an annual report describing in detail the state’s survey methodology and activities to enforce its law.

Failure to meet the requirements of the Synar Regulation could result in graduated penalties against a state’s Substance Abuse Prevention and Treatment (SAPT) Block Grant, as specified in the statute. The intent of the survey is to assess the effectiveness of Pennsylvania’s enforcement programs by measuring the rate at which outlets sell cigarettes to minors. If the rate is high, then enforcement is failing. The survey does not lower the rate; it only measures it.

Pennsylvania Checklist for Meeting SAMHSA Survey Requirements
SAMHSA clarified the Synar Regulation and provided specific survey requirements in the “Synar Regulation: Sample Design Guidance (May 2003).” Below is a list of these requirements and how Pennsylvania fared in 2020.

- **Obtain approval from SAMHSA in writing for any changes in sampling methodology prior to implementation of the Synar survey.**
  There were no methodology changes for the 2020 survey.

- **Develop a sampling frame that includes both over-the-counter and vending machine locations accessible to youth.**
  Pennsylvania only samples over-the-counter locations. Act 2002-112 restricted the placement of vending machines to locations inaccessible to minors. Since vending machines could only be located in areas inaccessible to minors, SAMHSA approved the exclusion of vending machines from the Pennsylvania survey.

- **Develop a sampling frame that includes, at a minimum, 80 percent of the tobacco outlets in the state.**
  Pennsylvania develops the sampling frame from the Department of Revenue’s Cigarette License File (CLF). Pennsylvania requires a license to sell cigarettes, and the CLF contains a complete list of all locations licensed to sell cigarettes. The latest coverage survey, conducted in 2018, estimated that Pennsylvania’s sampling frame included 98.4 percent of the tobacco outlets in the state.
Select a sample of outlets to inspect that is representative of the geographic distribution of all tobacco outlets accessible to youth in the state. Decide whether to use clustering or stratification or both.
Pennsylvania used both clustering and stratification, ensuring that the methodology was truly representative of the geographic distribution. The sample size for each stratum roughly mirrored the population distribution of outlets.

Design a sampling methodology and implementation plan that are based on sound survey sampling methodology. Choose a sample design and decide on a random sampling method for each stage of sampling.
Pennsylvania exacted a methodology and implementation plan with a valid probability sample for which the probability of selection for each outlet was non-zero. A two-stage sampling design was used, and the first stage selected primary sampling units (PSU) from within each stratum using probability proportionate to size (PPS) sampling technique. Stage two involved randomly selecting a pre-determined number of outlets from each of the sampled PSUs.

Estimate the original sample size before implementing the Synar survey. Base the estimate of the original sample size on the results of calculations of the minimum sample size needed to meet SAMHSA’s precision requirement, plus extra sample needed to account for the expected completion rate and the expected accuracy rate.
Pennsylvania calculated the sample size by first calculating the effective sample size. According to CSAP requirements, the width ($w$) of the upper limit of the confidence interval (CI) must be less than or equal to 3 percent.

Using the equation for the upper limit of a 95% CI of the sample mean $\bar{x}$ gives

$$\bar{x} + w \quad \text{(S1)}$$

applying the CSAP requirement for $w$ gives

$$w \leq 3 \quad \text{(S2)}$$

Where $w$ is defined as

$$w = z(s.e.) \quad \text{(S3)}$$

Substituting S3 into S2

$$z(s.e.) \leq 3 \quad \text{(S4)}$$

Where $z$ is the critical value of the standard normal distribution for a one-sided 95% CI and $s.e.$ is the standard error or standard deviation estimated from the sample data. Substituting 1.645 for $z$ and solving equation S4 for $s.e.$ gives

$$s.e. \leq \frac{3}{1.645} \leq 1.82$$

Therefore, the $s.e.$ must be less than or equal to 1.82 to maintain a width of 3 percent or less for a right-sided 95% CI.

Ignoring the finite population correction, the $s.e.$ is defined as,
Substituting S5 into S3 gives

\[ w = z \left( \frac{\sqrt{p(1-p)}}{\sqrt{n_e}} \right) \]

Solving for \( n_e \) gives the equation for the effective sample size

\[ n_e = \left( \frac{z \cdot w}{p(1 - p)} \right)^2 \]

Where \( z = 1.645 \), \( w = 0.03 \) (both \( z \) and \( w \) are based on 95\% CI with tolerance of 3 percent) and \( p = 3 \) percent over the target rate (20 percent + 3 percent = 23 percent).

Next, the target sample size was calculated using the equation:

\[ n_t = \text{Deff}_h \times n_e \]

Where \( \text{Deff}_h \) is the highest design effect from historical Synar surveys of a similar design.

Finally, the original sample size is calculated using the combined equation:

\[ n_o = \frac{n_t}{n_\ell r_c} + n_A + n_S \]

\( n_\ell \) = lowest eligibility rate of historical Synar surveys of similar design.

\( r_c \) = lowest completion rate of historical Synar surveys of similar design or 80 percent (whichever is lower).

\( n_A \) = sample added or subtracted needed to fit the clustered sample design.

\( n_S \) = supplemental sample.

\( n_A \) is the number of sample added or subtracted to guarantee that our precision goals are met and the sample size fits the design. The size of \( n_A \) is estimated after reviewing output created by a Statistical Analysis System (SAS) program designed to simulate survey outcomes with varying designs. \( n_S \) is the number of supplemental sample allocated to the clustered areas due to sample attrition. Supplemental sample is issued if a cluster does not obtain the minimum number of completions allowed per cluster.

Report the results per SAMHSA requirements with a right-sided 95\% CI. The precision requirement for the estimate of the violation rate must have the right-side limit within 0.03 or 3 percentage points from the violation rate estimate. Using the normal distribution, the requirement can be translated into the statement that 1.645 times the
(s.e.) of the estimate be within 0.03. That is, $1.645 \times (s.e.) \leq 0.03$ or $(s.e.) \leq \frac{0.03}{1.645} = 0.0182$

Pennsylvania is required to report the results of the survey within the Annual Synar Report (ASR). The CI reported in the ASR is different from what is reported in this document because of rounding error and the different methods of calculation. The ASR requires a one-sided CI that assumes a normal distribution. This document employs a two-sided CI assuming a t-distribution. Confidence intervals may be either one-sided or two-sided, although a two-sided CI is most commonly used. In the case of the ASR, where the objective is to determine whether the retailer violation rate is equal to or less than the state target rate (20 percent), the right-sided CI is used by the federal government, rather than the two-sided interval.

The right-sided 95% CI is always bounded by zero on the left. The right-side limit is given by (violation rate estimate) + (critical value for a normal one-sided 95% CI) \times (standard error of the estimate). The two-sided 95% CI used in this report and most publications is calculated by (violation rate estimate) + (critical value for a t-distribution two-sided 95% CI) \times (standard error of the estimate). The critical value for a normal one-sided 95% CI is always 1.645, and critical value for a t-distribution two-sided 95% CI approaches 1.96 as the sample size increases. Results might differ slightly from results in other portions of the report due to rounding differences – in particular, differences in the number of significant figures used in the calculations. For example, if the violation rate = 16.1, standard error = 1.3 and there is a sufficiently large sample size, then the confidence intervals for the two methods are calculated as follows:

\[
\begin{align*}
95\% \text{ one-sided CI (Normal-dist)} & \quad 16.1 + (1.645 \times 1.3) = [0, 18.2] \\
95\% \text{ two-sided CI (t-dist)} & \quad 16.1 \pm (1.96 \times 1.3) = [13.6, 18.6]
\end{align*}
\]

The precision level was achieved for the 2020 survey. The survey had a standard error of 0.0130, which is less than the required 0.0182.

☑ **Determine a method of selecting additional outlets to inspect should it not be possible to reach the required minimum number of completed inspections due to sample attrition.**

Pennsylvania uses an approved supplemental sample system; additional outlets are issued when a minimum number of outlets aren’t completed per cluster and random area. The outlets are randomly selected from the remaining outlets in each survey area. There were 229 supplemental sample outlets issued in 2020.

☑ **Obtain a completion rate of 90 percent or better.**

Pennsylvania had a 98.7 percent completion rate in 2020.

☑ **Record the actual steps of the survey process in the field and keep records of all sources of sample attrition in the field.**

Pennsylvania reported the actual steps of the survey process in the Annual Synar Report and kept all records.

☑ **Incorporate the complexity of the sample design as a factor when analyzing the survey results.**
Pennsylvania used the Taylor series (linearization) method to estimate sampling errors of estimators based on complex sample designs. This method takes into account the variances among PSUs.

**Weight the results of the Synar survey to account for unequal probabilities of selection, differences in percentages of eligible outlets between strata or clusters, and other deviations from the intended design.**

A base weight is calculated for each outlet using the inverse of the probability of selection for each outlet divided by the total eligible outlets in the stratum (ELIGN). The base weight gives each sampled outlet a weight such that it sums to the number of eligible outlets in the state.

First, the probability of selection was calculated. In a complex design, such as this, the overall probability of selecting an outlet is the product of each stage’s probability of selection.

\[ PROBCL = \text{Probability of selecting a cluster} \]
\[ PROBOUT = \text{Probability of selecting an outlet within the cluster} \]
\[ PROBST = \text{Probability of selection for each outlet in the stratum} \]

\[ NCLUST = \text{Number of clusters in the stratum} \]
\[ CPS = \text{Cluster population size} \]
\[ ELIGN = \text{Eligible stratum population size} \]
\[ SAMPSIZE = \text{Sample size of the cluster} \]
\[ SAMPOBS = \text{The number of completed and eligible sample per cluster} \]

\[ PROBCL = (NCLUST) \times \left( \frac{CPS}{ELIGN} \right) \]
\[ PROBOUT = \left( \frac{SAMPSIZE}{CPS} \right) \]
\[ PROBST = (PROBCL) \times (PROBOUT) \]
\[ PROBST = (NCLUST) \times \left( \frac{CPS}{ELIGN} \right) \times \left( \frac{SAMPSIZE}{CPS} \right) \]
\[ PROBST = (NCLUST) \times \left( \frac{SAMPSIZE}{ELIGN} \right) \]

The base weight \((BASEWGT)\) is the inverse of the probability of selection.

\[ BASEWGT = \frac{1}{(NCLUST) \times (SAMPSIZE)} \]
\[ BASEWGT = \left( \frac{ELIGN}{NCLUST} \times (SAMPSIZE) \right) \]

The final weight adjusts the base weight for non-completion. The final weight gives each completed eligible outlet a weight such that it sums to the number of eligible outlets in the state.
state. The final weight will always be greater than the base weight, unless all sampled outlets are completed and eligible.

\[ \text{FINALWT} = (\text{BASEWT}) \times \left( \frac{\text{SAMPsize}}{\text{SAMPobs}} \right) \]

✓ Meet Synar regulation reporting requirements for the survey sampling methodology when completing the Annual Synar Report. Pennsylvania met all methodology reporting requirements.

Survey Design
The population is defined as Pennsylvania outlets that sell cigarettes and are accessible to minors. The survey uses a sampling frame created from the Department of Revenue’s Cigarette License File, which contains the name and address of every outlet that purchased a license to sell cigarettes in the state.

The survey employs a stratified and clustered design (Figure 1) where every eligible outlet location on the sampling frame is grouped into 10 mutually exclusive and exhaustive geographical strata consisting of the Northcentral Health District (NC), Northeast Health District (NE), Northwest Health District (NW), Southcentral Health District (SC), Southeast Health District (SE), Southwest Health District (SW), Allegheny (AL), Delaware (DE), Erie (ER) and Philadelphia (PH) counties.

The outlets within the six “District” strata (NC, NE, NW, SC, SE and SW) are grouped into geographic clusters of adjacent zip codes. Clusters are selected using probability proportional to size sampling, and a predetermined number of outlets within the cluster are selected. The outlets within the four “random” strata (AL, DE, ER and PH) are not clustered but are selected using a simple random selection process.

Survey Procedures
The survey is the result of the combined efforts of the Bureau of Informatics and Information Technology (BIIT), the Bureau of Health Promotion and Risk Reduction (BHPRR), the Department of Drug and Alcohol Programs (DDAP), private contractors, and youth from across the state. Survey teams consisting of adult supervisors and underage purchasers are provided with a list of sampled outlets to visit. The underage purchaser enters the outlets, attempts to purchase cigarettes and records the outcome of the attempts. The survey was conducted from July 1, 2020, to Sept. 18, 2020.

Outlet Definitions (2020)
Bar/tavern – The primary purpose of a bar or tavern is to sell alcoholic beverages for onsite consumption. Some bars or taverns provide snacks or entire meals, but some do not.

Beer distributor – A beer distributor sells beer by the case and it may also sell other items such as soda or snacks. It may provide either walk-in or drive-thru service or both. It does not allow onsite consumption.

Convenience/gas – This is a store selling a limited variety of food and an assortment of convenience items for the house and vehicle. It is part of a regional or national chain of stores and has multiple outlets in Pennsylvania. The store is usually open long hours for the convenience of customers. Some stores have a self-service microwave oven for heating purchased food. It sells gasoline and over-the-counter drugs or provides take-out foods, but its major sales items are food. Here is a list of the more popular outlets that should be placed in this category: 7-Eleven, AmPm, A-Plus, Circle K, Cogo’s, Conventient Food Marts, Crossroads, E-Z mart, GetGo, Git N Go, Go-Mart, Kwk Fill, QuickStop,
Rutters, Sheetz, Stop-N-Go, Stuckey’s, Town and Country Food Stores, Turkey Hill, Uni-Mart, and Wawa.

**Convenience/grocery/no gas** – This is a store that sells a limited variety of food and an assortment of convenience items for the house and vehicle but is independently owned; it does not belong to a regional or national chain. These outlets are sometimes referred to as country stores, corner stores, general stores, local markets, mini markets, convenience stores, grocery stores or “Mom and Pop” establishments. These outlets may or may not be open for long hours. Outdoor produce markets are included in this category.

**Dollar store** – These establishments are variety stores that sell a wide range of inexpensive household goods. These establishments often sell all goods at a single price. Product lines at these establishments may include: food and drink, personal hygiene products, small home and garden tools, office supplies, decorations, electronics, garden plants, toys, pet supplies, motor and bike consumables. Larger stores may sell frozen foods and fresh produce.

**Pharmacy/drug store** – Drug stores sell prescription and over-the-counter medications. They may be part of a national or regional chain of outlets or owned and operated by an independent pharmacist. They may sell other items, but their major image is as a pharmacy.

**News outlet** – News outlets sell newspapers and magazines. They usually sell other items like candy, but their main purpose is selling newspapers and magazines. Include outdoor newsstands in this category.

**Restaurant/deli** – The primary purpose of an eat-in restaurant is the preparation and service of food for onsite consumption. It may offer alcoholic beverages and meals for take-out, but its major focus is food service for onsite consumption. Diners are included in this category. This kind of shop sells cooked or prepared foods ready for consumption, such as cheeses, cold cooked meats, sandwiches and salads. Most delicatessens have a sandwich menu, most of which are made to order behind the counter at the time of sale. In addition to made-to-order sandwiches, many delicatessens offer made-to-order green salads. Equally common is a selection of pre-made pasta, potato, chicken, tuna, shrimp or other variety of salads. Delicatessens also offer a variety of beverages, chips and snacks. Take-out establishments offer prepared foods primarily for consumption off the premises. Some may not offer entire meals. Examples include pizza/sub shops, Chinese take-out, bagel shops and donut/coffee shops.

**Supermarket** – Supermarkets sell food and household items in a large facility. It is a departmentalized self-service store offering a wide variety of food and household merchandise. It is larger in size and has a wider selection than a traditional grocery store. The supermarket typically has meat, produce, dairy and baked goods departments. Along with the items for sale in the various departments, additional items for sale may include canned and packaged goods, as well as various nonfood items, such as household cleaners, pharmacy products and pet supplies. This category will include the major chains such as ACME, Food Lion, Giant, Giant Eagle, Karns, Save-A-Lot, Shop ‘n Save and Weis.

**Tobacco** – The tobacco category covers all tobacco outlets, cigarette outlets and cigar shops. These outlets sell tobacco (cigarettes, cigars and/or smokeless tobacco) as their main product.

**Other** – This is a last-resort category. This category is used for locations that do not fit in any of the above categories. Category examples include check cashing outlets, laundromats, hotels, motels, record outlets, clothing outlets, book stores, hardware stores, video stores, campgrounds, prisons,
bowling lanes (not in the bar), fire halls, The Gateway Clipper (boat), train stations, auto auctions, auto repair or service stations, bait shops, car dealerships, etc.

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